

INVITATION FOR BID (IFB) FOR
SOLID WASTE COLLECTION

FOR: BALDWIN COUNTY BOARD OF
COMMISSIONERS
1601 N. COLUMBIA STREET, SUITE 230
MILLEDGEVILLE, GA,
31061

(478) 363-1976 or
(478) 445-4791

PRE-PROPOSAL MEETING:	Friday, March 20, 2026 at 2:00 PM
LOCATION:	1601 N Columbia St, Suite, 220 (Commissioners Chambers) Milledgeville, GA 31061
LAST DAY TO SUBMIT QUESTIONS	March 27, 2026, at 12:00 PM
PROPOSAL CLOSING DATE:	April 14, 2026 at 12:00 PM
PROJECT NUMBER	2026-RFP-SW031126

PREPARED BY:

Carlos Tobar, County Manager

March 11, 2026

The Baldwin County Board of Commissioner is seeking sealed bids for solid waste collection for curbside pickup, and convenience center staffing and solid waste collection throughout Baldwin County, GA.

Bid Submission

1. Bids to be sealed, marked with the proposer’s name and address, and labeled **“Baldwin County Solid Waste Collection”**. Bids are due at the address below no later than 12:00 pm on Tuesday, April 14, 2026. Bids will be opened and read aloud at 12:01 PM at 1601 N. Columbia St, Suite 230, Milledgeville, GA 31061. Bids received after this time will be marked “Late” and will not be accepted. Faxed or emailed Bids will not be accepted.

Mailing and Physical Address:

“Baldwin County Solid Waste Collection”
Baldwin County Board of Commissioners
1601 N. Columbia St, Suite 230
Milledgeville, GA 31061

2. Questions may be directed to County Manager Carlos Tobar, at ctobar@baldwincountyga.com until Friday March 27, 2026, at 12:00 PM. All questions will be answered and posted as an Addendum(s) on the County’s website and Georgia Procurement Registry.
3. Baldwin County reserves the right to reject any and all Bids.
4. Baldwin County reserves the right to accept the Bid that is most advantageous to Baldwin County. If awarded, this contract could be renewable up to four, one-year terms.
5. Baldwin County reserves the right to hold presentations and/or interviews. All firms responding to this solicitation should be available, if deemed necessary by the County, within one (1) week following the Bid due date.
6. Timeline:

Solid Waste Invitation for Bid Released	March 12, 2026
Pre-Proposal Meeting:	Friday, March 20, 2026, 2:00 PM
Last Day to Submit Questions	March 27, 2026, at 12:00 PM
Sealed Bids Due	April 14, 2026, at 12:00 PM
Projected Awarded	TBA

7. The proper and his/her subcontractors must have all appropriate licenses required for the project.
8. Contractors must demonstrate a minimum of five (5) years of experience in collecting solid waste from Georgia cities and/or counties. Contractors must provide a minimum of at least three references with their proposal of similar or greater size service areas that have been serviced within the last 24 months.
9. A performance bond equal to 100% of the Bid is required per O.C.G.A. 36-91-70.

10. The sealed Bid shall include:

- a. The name, address, telephone number, email address of the company submitting the Bid.
- b. List of at least 3 references for similar projects with location and contact information for the city or county.
- b. Signed Baldwin County Solid Waste Collection Bid Sheet. The bid should include all costs associated with labor, materials, equipment, overhead, profit, travel, inflation, and all other expenses related to the provision of the necessary service as defined in the following Scope of Work.
- c. Exhibit A (Completed and signed E-Verify form)
- d. Exhibit B (completed and signed W-9)

Definitions

“Brown Goods” means those items of furniture, which cannot reasonably be placed in a 95-gallon rollout cart.

“Change in Law” means any amendment to, or promulgation of, or change in the interpretation or enforcement of any federal, state, or local statute, regulation, ordinance, levy, tax or surcharge after the date of this Agreement which affects (1) the collection of Solid Waste; (2) the transportation of Solid Waste to a sanitary landfill (“Landfill” as defined herein); or (3) the disposal of Solid Waste by the Landfill or processing costs for Recyclables by a Processor.

“Excluded Waste” means all items not meeting the below definition of Solid Waste.

“Force Majeure” means any act, event, or condition having a direct material adverse affect on Contractor ability to collect, transport, or dispose of Solid Waste or the Landfill’s ability to dispose of Solid Waste, if beyond the reasonable control of the party relying on such an act as justification for not complying with this Agreement, including without limitation, acts of war, civil disorder, pandemic, epidemic, or a Change in Law.

“Hazardous Waste” means all substances defined as Hazardous Constituents in O.C.G.A § 12-8-22, as well as Solid Waste (as defined herein) or combination of solid wastes, which because of its quantity, concentration, or physical, chemical or infectious characteristics may:

- Cause or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitates reversible illness; or
- Pose a substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, or disposed of, or otherwise managed.

“Landfill” is that landfill where Solid Waste, Yard Waste, White Goods, and Brown Goods from Baldwin County will be disposed. Over the period of the Agreement, landfills meeting EPD criteria and approval may be used to minimize disposal costs, respond to Change in Laws

affecting solid waste management, or other pertinent reasons. All landfills must have all necessary permits in compliance with state, federal and local government regulations.

“Solid Waste” means all material defined as Municipal Solid Waste in O.C.G.A § 12-8-22 and includes other discarded material but not including

(a) Hazardous Waste (as defined herein), (b) solid or dissolved materials in domestic sewage, (c) solid or dissolved material in irrigation return lows, (d) industrial discharges which are point sources subject to permits under § 402 of the Federal Water Pollution Control Acts as amended (86 STAT. 880), or (e) source, special nuclear, or by-product material as defined by the Atomic Energy Act of 1954, as amended (68 STAT. 923) or (f) Special Wastes such as tires, liquids, White Goods, batteries, etc. The term “solid waste” shall be synonymous with “Baldwin County Residential Solid Waste.”

“White Goods” means all household or commercial machines or appliances.

“Yard Waste” means leaves, brush, grass, clippings, shrub and tree pruning’s, and other similar material from residential landscape development and maintenance.

“Baldwin County Residential Solid Waste” means all solid waste that is covered by this Agreement.

Scope of Work

Obligations of Contractor

Contractor shall collect and dispose of all Baldwin County Residential Solid Waste.

Contractor shall provide a dedicated supervisor to the service area and dedicated customer support service to Baldwin County residents and Baldwin County staff.

Contractor shall provide once per week curbside collection of cart contents only for residential customers using a Contractor owned 95-gallon rollout cart.

At the time of this advertisement the county has 10,933 single cart customers and 675 additional cart customers.

Automated Side Load trucks equipped with canopies to reduce blowing litter shall be used by Contractor for all residences in Baldwin County;

Residential collection services shall be performed during daylight hours, but not prior to 6:00 a.m., unless other arrangements are made with the County. Contractor shall be excused from providing service when access to the Landfill is not possible due to a holiday or other closure which would make collection or disposal impractical;

Contractor agrees that the equipment it utilizes to transport Solid Waste pursuant to this Agreement be kept in good order and repair at Contractor expense; that such equipment will be

properly licensed and registered as required by the State of Georgia; and that such equipment will be operated at Contractor's expense by competent employees;

Contractor shall take reasonable measures to ensure that the collection activities do not create litter with the exception of carts that are overloaded and Contractor will be responsible for all cleaning of debris caused by collection within reason;

Contractor shall provide household collection service for those residences in which all residents of the household are physically unable to take the rollout cart to the curbside, provided such residences do not represent more than five (5) percent of all residences for which Contractor provides service in the County. Service for eligible residences as hereinafter defined shall be provided by Contractor in such a manner as required to ensure collection of the waste deposited in the carts provided (hereinafter "Backdoor Collection"); Contractor shall qualify such backdoor services with a letter from a physician that the resident cannot wheel the cart to the curb and there are no other able bodied individuals that reside in the house.

Contractor shall provide 95-gallon universal rollout carts and shall replace them when they are no longer serviceable due to normal wear and tear at no charge to the customer or the County. Contractor shall maintain an adequate inventory of rollout carts in order to provide delivery to customers within 48 hours;

Contractor will maintain an inventory of carts being serviced under this contract and provide a monthly report to the County showing any additions or deletions during the previous month.

After holidays only, plastic bags placed next to the rollout cart will be collected by Contractor when the cart is full. Contractor and customers shall handle the carts in a careful manner to avoid spillage and damage as long as the carts are not overloaded. All carts shall be returned to their proper curbside position. Contractor shall not place carts in a position which would interfere with mail delivery or in a manner which would block or inhibit access to driveways;

Contractor shall provide a monthly report of the waste collected, by volume, weight and types, for county-wide collections;

Contractor shall provide collection within 24 hours for any residence whose waste was missed during scheduled collection routes through no fault of the customer;

Contractor shall provide a customer service phone number during normal Monday through Friday business hours, excluding holidays, at which residents and county personnel may request service or report problems;

Notwithstanding anything to the contrary herein, Contractor shall not be required to collect or dispose of Excluded Waste. Under separate agreement negotiated directly with residents, groups of residents, mobile home parks, or entities including but not limited to, subdivisions and gated communities, Contractor may agree to haul and dispose such items, or arrange to have such items hauled and disposed.

Contractor shall not be required to accept or be responsible for Excluded Waste collected in Baldwin County;

Contractor shall at all times during the Agreement maintain in full force and affect Employer's Liability, Workmen's Compensation, Public Liability and Property Damage insurance, including contractual liability coverage required for compliance with Federal, state and local licensing requirements. All insurance shall be by insurers and for policy limits acceptable to the County. Before the Commencement Date of work under the Agreement, Contractor agrees to furnish the County with a certificate proving that such insurance is in force. The certificate shall contain the following express obligation: "This is to certify the policies of insurance for whom this certificate is executed and are in force at this time. In the event of cancellation or material change in a policy affecting the certificate holder, thirty (30) days prior written notice will be given to the certificate holder."

For the purpose of this Agreement, Contractor shall carry the following types of insurance in at least the limits specified bellow:

<u>Coverage</u>	<u>Limits of Liability</u>
Worker's Compensation	Statutory
Employer's Liability	\$1,000,000 each occurrence
Bodily Injury Liability Except Automobile	\$1,000,000 each occurrence
Property Damage Liability Except Automobile	\$1,000,000 each occurrence
Automobile Bodily injury &Property Damage Liability	\$1,000,000 each occurrence
Excess Umbrella Liability Including Coverage for Environmental Damage during collection and transport.	\$3,000,000 each occurrence

The insurance policy or policies shall name Baldwin County, Georgia by and through the Baldwin County Board of Commissioners as an additional insured.

Not less than ten (10) days before the expiration of any policy mandated herein, Contractor shall deliver to the County evidence of the policy's renewal. Or a new certificate, together with evidence that premiums were paid for the renewal period or new policy, as the case may be. If Contractor fails to meet this ten (10) day deadline, the County shall have the unilateral right to terminate this Agreement upon written notice.

Contractor agrees that it will comply with all laws of the federal government and the State of Georgia and the rules and regulations of the Baldwin County Board of Health and all other governmental agencies in the performance of this Agreement. In addition, Contractor shall comply with all present and future ordinances which have an effect on or regulate its operations

within the County.

This Amendment shall be effective upon the full execution by the parties. The new term shall begin on August 1, 2026;

Contractor shall have the right to negotiate directly with residents, groups of residents, mobile home parks, or entities including but not limited to, subdivisions and gated communities, to provide service more responsive to the residents' needs provided that:

- Any additional cost for such service is borne solely by the residents, not the County;
- Any additional cost is billed by Contractor, not the County;
- The waste so collected is no longer a responsibility of the County wherever disposed, and the resident, group of residents, or entity signs a waiver that the County has appropriately and adequately provided household service even if that resident, group of residents, or entity has opted for a separate type of service than that provided for by the County under this Agreement.

Contractor shall provide residential collection services only along those non-United States Forest Service public roads found in the Georgia Department of Transportation General Highway Map of Baldwin County as periodically updated and on other roads in the County approved by the County for service by agreement of the County and Contractor.

Contractor will provide all labor to operate the six (6) Baldwin County Convenience Centers between 9am-6pm Tuesday, Thursday, Saturday, and Sunday schedule at 180 hours per week. Contractor will also provide all equipment including roll-off containers for household garbage, yard waste, white goods, brown goods, and recycling materials. Contractor will be responsible for all other costs associated with the Center. The compensation paid by the County to Contractor described herein shall be listed as a monthly charge in the submittal page.

- 103 Frank Bone Rd SW
- 170 Union Hill Church Rd SW
- 184 Log Cabin Rd NE
- 207 Lovers Ln NE
- 411 Meriwether Rd NW
- 960 Carrs Station Rd NE

Equipment requirements:

- Ensure backup equipment and vehicles are available for the contracted service area such that in the event of a breakdown or delay, the contractor can return for service to the affected area(s) within 24 hours.
- All designated trucks and equipment for this service area must be 5 years or newer models to ensure safe and efficient operations.
- Service vehicles must have the capability to provide photo proof of service via Third Eye or similar camera system.

Obligations of the County

The County shall grant Contractor the exclusive right to collect and dispose of residential Solid Waste within the unincorporated areas of Baldwin County. In addition:

The County shall provide Contractor directly or indirectly through the respective municipal government or subdivision, with both mailing and street addresses or physical locations of all customers to be serviced by Contractor. However, in the absence of such a listing, it shall be understood that service is intended to be to all occupied residences in Baldwin County;

The County shall not enact any ordinances with the intention of harming Contractor or impairing the ability of Contractor to carry out its obligations under this Agreement and will use every reasonable effort to influence the respective municipalities to act in a similar manner. Nonetheless, Contractor recognizes that the Board of Commissioners is duty bound to protect the interests of its citizens and cannot pledge to refrain from passing ordinances or resolutions that it believes are necessary to protect the interest of citizens merely because it might have an unintended, adverse impact on the interests of Contractor. To the extent that Contractor contends that the enactment of an ordinance has materially altered the terms of this Agreement or otherwise impairs its ability to perform, its duties under this Agreement, it shall send written notice to the County setting forth its contentions. If the parties are unable to address those concerns on a mutually agreeable basis, this Agreement shall terminate upon the occurrence of the sixtieth day following the forwarding of the written notice to the County.

The County shall participate in public awareness and education initiatives regarding proposed waste management ordinances, services, and other related activities, both prior, to the services herein being initiated and from time to time as changing conditions warrant;

Initially, residents currently known to be receiving "Backdoor Service" as required herein shall continue to receive such service. Nothing contained herein shall prohibit Contractor from contesting the eligibility of those residents currently receiving such service.

The County shall inform residents that household waste will be bagged before being placed in the rollout cart.

The County will pay for utilities at the six (6) Baldwin County Convenience Centers.

In the event that the total number of legitimate and proven complaints received by County personnel (except conditions under Section 11, Uncontrollable Circumstances) exceeds 5 percent of the total number of residents serviced by Advanced Disposal, under this agreement for any month, the County may withhold a proportional percentage of the total amount to be paid under this Agreement corresponding to the percentage of complaints received in relation to the total number of residents receiving service. In the event that the total number of legitimate and proven complaints issued in a particular month, except uncontrollable circumstances, exceeds 5 in number, then the County may withhold the corresponding 1/30th of the fund due that month for each legitimate and proven complaint above 5 per month during the term of the agreement.

Compensation Adjustments

In the event of a change in the location of the landfill, imposition of additional landfill fees or Recycling Processing Charges, a change in federal, state or local laws and regulations, or other conditions, the County and Contractor shall adjust the compensation paid to Contractor hereunder in an amount equal to the increased cost of providing services or may terminate this agreement upon 90 days written notice by either party. Contractor will provide a detailed analysis showing its increased cost. No cost-of-living adjustment will be considered. The pricing proposed in the bid sheet should reflect cost- of-living adjustments.

Billing

Contractor shall submit to the County a bill for the previous month's service on or about the first day of the month, and the County shall pay Contractor by the fifteenth (15th) day of the same month. In the event the fifteenth (15th) day of the month is a Saturday, Sunday, or holiday, the payment shall be due the following business day.

Holidays

Contractor shall observe holidays as mutually agreed to by the County. The following shall be holidays for purposes of the Agreement: New Year's Day, Labor Day, Thanksgiving Day, Memorial Day, Martin Luther King Day, Independence Day and Christmas Day.

Contractor may decide to observe any or all of the above mentioned holidays by the suspension of collection services on the holiday and shall be obligated to reschedule in a timely manner the collections which would have otherwise been made at said times.

Assignment

Other than by operations of law, Contractor shall not assign this Agreement or any right accruing under the Agreement, in whole or in part, without the express written consent of the County, which consent shall not be unreasonably withheld. In the event of an assignment, the assignee shall assume all responsibilities under this Agreement and liabilities of Contractor in writing.

Relationship of Parties

Contractor is an independent contractor under this Agreement and nothing in this Agreement shall be construed to create the relationship of employer and employee between the County and Contractor or any of its subcontractors. Contractor shall use its own best judgment in selecting its employees, agents, contractors and equipment to be utilized in the performance of the agreement.

In order to be as cost efficient as possible, Contractor may fire, contract or lease the services and/or equipment of third parties, either individuals and companies. Should this occur, Contractor shall remain fully responsible for compliance with the terms of this Agreement.

However, prior written approval from the County must be obtained if the actual collection and disposal services herein are to be subcontracted to a person or entity other than Contractor.

Contractor has the sole discretion to determine how to perform the services required achieving the result specified in this Agreement.

Contractor has the right to perform work for other clients during the term of this Agreement.

The County will not withhold any income or FICA taxes from any payments to Contractor. Contractor is responsible for paying all applicable state, federal, and local income taxes.

The parties to this Agreement agree and stipulate that the vehicles to be used by Contractor in furtherance of the Agreement are its vehicles, not County vehicles. Moreover, the parties to this Agreement covenant and agree that Contractor shall be solely responsible for providing vehicle insurance used by it, and solely responsible for maintaining, operating and repairing those vehicles. County shall not have the right or responsibility to insure, own, control, maintain, operate or repair those vehicles.

Indemnification and Limitation of Liability by Contractor

Contractor shall indemnify, save harmless, and defend the County and its officers and employees from and against any and all liabilities, claims, penalties, forfeitures, suits, and the cost and expenses incident thereto (including the cost of defense, settlement, and reasonable attorney's fees), which the County may incur or pay as a result of death, bodily injuries, or property damage caused by Contractor's breach of any provision of the Agreement or by any other act or omission of Contractor, its employees, or subcontractors in the performance of this Agreement whether a product of fraud, negligence, recklessness or willfulness.

2026 Baldwin County Solid Waste Collection Bid Sheet

Description of Service	Year 1		Year 2		Year 3		Year 4		Year 5	
	Per home per month									
Monthly rate per home per cart for curbside collection	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Monthly rate per month per home for each additional cart:	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
Monthly rate to Operate six (6) County Convenience Centers located at 103 Frank Bone Rd SW, 170 Union Hill Church Rd SW, 184 Log Cabin Rd NE, 207 Lovers Ln NE, 411 Meriwether Rd NW, 960 Carrs Station Rd NE between 9am-6pm Tuesday, Thursday, Saturday, and Sunday schedule at 216 hours per week.	\$	Monthly charge								
Cost to empty 34 front end load dumpsters of cardboard once per week	\$	Monthly charge								
Provide two 30 yard or 40 yard Open Tops for White Goods/Metals – No Charge										
Cost per center for two 30 yard or 40 yard Open Tops for Brown Goods	\$	Per ton	\$	Per Haul	\$	Per ton	\$	Per Haul	\$	Per ton
Cost per center for two 34 yard self-contained compactors	\$	Per ton	\$	Per Haul	\$	Per ton	\$	Per Haul	\$	Per Haul
Cost per center for two 30 or 40-yard open top roll-off containers for yard waste. 411 Meriwether Rd yard waste is emptied on the ground.	\$	Per ton	\$	Per Haul	\$	Per ton	\$	Per Haul	\$	Per Haul

Signature of Authorized Officer or Agent _____

Printed Name and Title of Authorized Officer or Agent _____

SUBSCRIBED AND SWORN BEFORE ME ON THIS DAY OF _____, 202__.

NOTARY PUBLIC

My commission expires:

**Exhibit A:
E-verify Affidavit**

Contractor Affidavit under O.C.G.A. § 13-10-91 (b)(1)

By executing this affidavit, the undersigned contractor verifies its compliance with O.C.G.A. § 13-10-91, stating affirmatively that the individual, firm or corporation which is engaged in the physical performance of services on behalf of Baldwin County has registered with, is authorized to use and uses the federal work authorization program commonly known as E-Verify, or any subsequent replacement program, in accordance with the applicable provisions and deadlines established in O.C.G.A. § 13-10-91. Furthermore, the undersigned contractor will continue to use the federal work authorization program throughout the contract period and the undersigned contractor will contract for the physical performance of services in satisfaction of such contract only with subcontractors who present an affidavit to the contractor with the information required by O.C.G.A. § 13-10-91 (b). Contractor hereby attests that its federal work authorization user identification number and date of authorization are as follows:

Federal Work Authorization User Identification Number

Date of Authorization

Name of Contractor

Baldwin County Solid Waste Collection

Name of Project

Baldwin County Board of Commissioners

Name of Public Employer

I hereby declare under penalty of perjury that the foregoing is true and correct.

Executed on _____, 2026 in _____ (city), _____ (state).

Signature of Authorized Officer or Agent

Printed Name and Title of Authorized Officer or Agent

SUBSCRIBED AND SWORN BEFORE ME ON THIS _____ DAY OF _____, 202_.

NOTARY PUBLIC

My Commission Expires: _____

